



IN THE MATTER OF THE
APPLICATION OF PUBLIC SERVICE
COMPANY OF COLORADO FOR A
CERTIFICATE OF PUBLIC
CONVENIENCE AND NECESSITY FOR
THE SAN LUIS VALLEY – CALUMET –
COMANCHE TRANSMISSION PROJECT

REBUTTAL TESTIMONY
AND EXHIBITS OF

THOMAS W. GREEN

December 2, 2009

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO**

**IN THE MATTER OF THE APPLICATION OF)
TRI-STATE GENERATION AND)
TRANSMISSION ASSOCIATION, INC., (A))
FOR A CERTIFICATE OF PUBLIC)
CONVENIENCE AND NECESSITY FOR THE)
SAN LUIS VALLEY-CALUMET- COMANCHE) **Docket No. 09A-324E**
TRANSMISSION PROJECT, (B) FOR)
SPECIFIC FINDINGS WITH RESPECT TO)
EMF AND NOISE, AND (C) FOR APPROVAL)
OF OWNERSHIP INTEREST TRANSFER AS)
NEEDED WHEN PROJECT IS COMPLETED)**

**IN THE MATTER OF THE APPLICATION OF)
PUBLIC SERVICE COMPANY OF)
COLORADO (A) FOR A CERTIFICATE OF)
PUBLIC CONVENIENCE AND NECESSITY)
FOR THE SAN LUIS VALLEY TO CALUMET) **Docket No. 09A-325E**
TO COMANCHE TRANSMISSION PROJECT,)
(B) FOR SPECIFIC FINDINGS WITH)
RESPECT TO EMF AND NOISE, AND (C))
FOR APPROVAL OF OWNERSHIP)
INTEREST TRANSFER AS NEEDED WHEN)
PROJECT IS COMPLETED)**

REBUTTAL TESTIMONY AND EXHIBITS OF THOMAS GREEN

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Thomas Green. My business address is 550 15th Street, Denver,
3 Colorado 80202.

4 **Q. DID YOU FILE DIRECT TESTIMONY IN THIS DOCKET?**

5 A. Yes.

6 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

7 A. The purpose of my rebuttal testimony is to respond to the Answer Testimony,
8 Exhibits of Mr. James Dauphinais and the Answer Testimony of Mr. Inez

1 Dominguez.

2 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN**
3 **RESPONSE TO MR. DAUPHINAIS?**

4 A. My rebuttal primarily addresses why the transmission alternatives presented
5 by Mr. Dauphinais do not meet the purpose and need of the Project. These
6 alternatives were presented as Exhibit JRD-1, which is a Transmission Study
7 Report titled “Alternatives to the San Luis Valley-Calumet Portion of the San
8 Luis Valley-Calumet-Comanche Transmission Project,” prepared by Brubaker
9 & Associates, Inc. (Brubaker Report).

10 **Q. WHAT IS YOUR UNDERSTANDING OF THE PURPOSE OF MR.**
11 **DAUPHINAIS’ ANSWER TESTIMONY?**

12 A. Page 3 of Mr. Dauphinais’ testimony states that the purpose of his testimony
13 is to address whether the Companies have demonstrated the need for the
14 San Luis Valley to Calumet 230 kV double-circuit transmission line portion of
15 the Proposed Project. On page 4, he states that the Companies need is to
16 address reliability in the San Luis Valley and accommodate proposed
17 renewable resource commitments in the San Luis Valley and Calumet areas.

18 **Q. IS THAT THE PURPOSE AND NEED FOR THE PROPOSED PROJECT?**

19 A. Mr. Dauphinais’ stated need for the Project is inaccurate. I agree that one of
20 the needs for the Project is to address reliability concerns in the region.
21 However, I disagree with the second stated need to “accommodate proposed
22 renewable resource commitments in the San Luis Valley...” As I stated on
23 page 2 in my Direct Testimony, the Project is needed both for regional

1 reliability and for accommodating potential resources in Energy Resource
2 Zones (“ERZs” or “Zones”) 4 and 5 consistent with Senate Bill (“SB07-100”).
3 On page 9 of Mr. Stellern’s direct testimony, he describes the Project as
4 being consistent with our long-term planning goals and meeting SB07-100
5 requirements by accommodating potential resource development in ERZs 4
6 and 5.

7 **Q. HOW IS THAT DIFFERENT FROM THE NEED AS STATED BY MR.**
8 **DAUPHINAIS?**

9 A. The difference is in the magnitude of proposed resource commitments versus
10 potential resource development. Mr. Dauphinais limited his studies by trying
11 to develop alternatives that could only meet the current Public Service
12 Company of Colorado (“Public Service” or “Company”) resource plan, with
13 little or no allowance for future resource development.

14 **Q. ON PAGE 9 OF YOUR DIRECT TESTIMONY, ONE OF THE OBJECTIVES**
15 **USED IN THE SYSTEM STUDIES WAS TO ACCOMMODATE A**
16 **“REASONABLE” AMOUNT OF BENEFICIAL GENERATION RESOURCES**
17 **CAPABLE OF MEETING OR EXCEEDING RESOURCE NEEDS. HOW DO**
18 **YOU DETERMINE A “REASONABLE” AMOUNT OF RESOURCES FOR**
19 **PERFORMING TRANSMISSION STUDIES?**

20 A. Several factors were considered coming up with a reasonable level. These
21 include the Senate Bill 07-091 (SB07-91) Report from the Governor’s Energy
22 Office. Another was the input received from stakeholders during SB07-100,
23 FERC Order 890, and CCPG Stakeholder and Transmission Planning

1 meetings. We also considered how the Company might acquire resources in
2 its present and future resource planning processes.

3 **Q. WHAT DOES THE SB07-91 REPORT SAY?**

4 A. Pursuant to SB07-91, the Task Force on Renewable Resource Generation
5 Development Areas published a report entitled, "Connecting Colorado's
6 Renewable Resources to the Markets." The report is part of the work of
7 Governor Bill Ritter's "New Energy Economy" and is designed to assist in the
8 implementation of the goals in Governor Ritter's Climate Action Plan. The
9 report identifies the San Luis Valley as a solar generation development area
10 (GDA) that could accommodate 26 gigawatts (GW) of capacity. A GW is the
11 same as 1000 megawatts (MW). The report goes on to say that even if the
12 26 GW is "screened" to account for agriculture, sensitive habitat, distance
13 from existing transmission, and high land cost, approximately 5,500 MW of
14 solar energy capacity could be developed in the San Luis Valley.

15 **Q. WHAT INPUT DID YOU RECEIVE FROM STAKEHOLDERS?**

16 A. Largely based on FERC Order 890, the Company has held numerous open
17 meetings in the last few years. In my experience, at most if not every
18 meeting, stakeholders provided comments indicating a strong desire to
19 develop renewable energy resources, and encouraged the Company to plan
20 transmission to accommodate those resources. The stakeholder comments
21 have been consistent with what we are required to do through SB07-100.

22 **Q. HOW DO YOU INCORPORATE THOSE TRANSMISSION PLANNING**
23 **ACTIVITIES WITH THE COMPANY'S RESOURCE PLAN?**

1 A. During the transmission planning process, we consulted with Mr. Joseph
2 Taylor, Manager of Transmission Access at Public Service. Mr. Taylor also
3 filed Direct Testimony in this docket. His Direct Testimony is consistent with
4 what he communicated to us during the study process, which was that in the
5 next five years the Company anticipated acquiring up to 600 MW of resources
6 using concentrating solar generation. Mr. Taylor has also indicated his
7 opinion that there was a very high likelihood that the Company would seek
8 additional solar-powered resources in future resource plans. On page 6 of
9 Mr. Taylor's direct testimony, he mentions that 1,809 MW of solar generation
10 interconnection requests have been made under the Large Generator
11 Interconnection Process to Public Service for interconnections in ERZs 4 and
12 5.

13 **Q. MR. DAUPHINAIS STATES THAT THE COMPANIES HAVE NOT**
14 **DEMONSTRATED THE NEED FOR NEARLY THREE TIMES AS MUCH**
15 **TRANSMISSION CAPABILITY AS WHAT WAS PUBLICLY IDENTIFIED IN**
16 **ITS 2009 ALL-SOURCE SOLICITATION PROCESS. DO YOU AGREE?**

17 A. No. The All-Source Solicitation mentioned a maximum of approximately 600
18 MW of new concentrated solar power generation in southern Colorado.
19 However, for the reasons I've already stated, our goal has been to consider
20 transmission that would accommodate future resources as well as those
21 presently planned. Mr. Dauphinais admits on page 37 (lines 11 – 24) of his
22 deposition (Exhibit KTH-1) that "there is certainly potential for a thousand or
23 2000 megawatts of concentrated solar generation in the San Luis Valley."

1 Q. MR. DAUPHINAIS CONCLUDES IN HIS TESTIMONY AND IN THE
2 BRUBAKER REPORT THAT THE NEED TO ADDRESS RELIABILITY AND
3 ACCOMMODATE PROPOSED RENEWABLE RESOURCE
4 COMMITMENTS IN THE SAN LUIS VALLEY CAN BE ADEQUATELY MET
5 BY SUBSTITUTING ANY ONE OF A NUMBER OF SIGNIFICANTLY
6 LOWER COST ALTERNATIVES FOR THE SAN LUIS VALLEY TO
7 CALUMET TRANSMISSION LINE PORTION OF THE COMPANIES'
8 PROPOSED PROJECT. DO YOU AGREE WITH THAT CONCLUSION?

9 A. No. None of the alternatives presented in the Brubaker Report meet the
10 purpose and need of the project as described by Public Service and Tri-State.
11 Because his alternatives do not meet the purpose and need, they are not
12 viable alternatives, and cannot be compared to the proposed Project on a
13 similar basis. In the Deposition of Mr. Dauphinais, on pages 202 (line 17) -
14 203 (line 7) of Exhibit KTH-1, he indicates that alternatives that do not meet
15 the need would be skimmed off, and that what is actually needed to be
16 accomplished is the first factor to be examined. Therefore, by his own
17 criteria, his alternatives are not adequate since they do not meet the
18 Companies' needs.

19 Q. MR. DAUPHINAIS ASSERTS THAT THE COMPANIES HAVE NOT SHOWN
20 THAT THE PROPOSED PROJECT IS THE LEAST COST ALTERNATIVE
21 TO PROVIDE ADEQUATE NEW TRANSMISSION CAPABILITY. DO YOU
22 AGREE?

1 A. I do not agree with the assertion that the costs of the alternatives set forth in
2 the Brubaker Report are lower than the Companies' Project. Although, at
3 face value, the alternatives presented by Mr. Dauphinais appear to be lower
4 cost than our proposed Project, none of the alternatives is able to meet the
5 purpose and need for the Project. Because they do not meet the purpose
6 and need for the project, they cannot be reasonably compared or
7 characterized as viable alternatives to the proposed project.

8 **Q. WHY DON'T THE ALTERNATIVES MEET THE PURPOSE AND NEED FOR**
9 **THE PROJECT?**

10 A. As I stated previously, Public Service's primary purpose for proposing the
11 project is to accommodate potential resources in ERZs 4 and 5. The
12 Brubaker Report tries to address *committed* resources, but none of the
13 alternatives presented in the Brubaker Report will actually accommodate the
14 *potential* levels of generation studied, or the resources approved by the
15 Commission for that matter.

16 **Q. IF YOU ONLY CONSIDERED ACCOMMODATING "PROPOSED**
17 **RENEWABLE RESOURCE COMMITMENTS" IN THE SAN LUIS VALLEY,**
18 **WOULD THE ALTERNATIVES PRESENTED IN THE BRUBAKER REPORT**
19 **MEET THAT OBJECTIVE?**

20 A. No. The alternatives presented in the Brubaker Report would not
21 accommodate the corresponding levels of generation that are listed in Table 1
22 of Exhibit JRD-1. Although there appear to be eight alternatives in Table 1,
23 they can be reduced to two types of alternatives for discussion purposes.

1 The first type can be referred to as the “Do Nothing” alternative. These are
2 alternatives TR4 and TR4AR. The second type of alternative can be lumped
3 into a category referred to as the “Build North” alternatives. Each of the Build
4 North alternatives include building a new 230 kV line from the San Luis Valley
5 Substation that would terminate at either the Poncha 230 kV Substation, or
6 the Canon West 230 kV Substation. Because Public Service intends to
7 construct the Poncha 230/115 kV transformer, only the alternatives that
8 include that project need be considered. So, the Build North alternatives
9 include TR1A, TR2A, and TR3A.

10 **Q. WHAT ARE THE ISSUES WITH THE “DO NOTHING” ALTERNATIVES?**

11 A. For Alternative TR4, the Brubaker Report claims that 250 MW of generation
12 can be added at San Luis Valley. This is much less than the Company’s plan
13 to implement around 350 MW of solar generation in the San Luis Valley.
14 Therefore, it is not a viable alternative. For alternative TR4AR, Mr.
15 Dauphinais indicates that 525 MW can be added at San Luis Valley if there is
16 a Remedial Action Scheme (RAS) in place that would trip generation for loss
17 of the San Luis Valley – Poncha 230 kV line. Although this may be
18 considered an acceptable corrective action under in NERC Standards, Public
19 Service does not plan its transmission system to allow tripping generation for
20 loss of a single element. This is addressed in greater detail in the Rebuttal
21 Testimony of Gerry Stellern.

22 **Q. WHAT ARE THE ISSUES WITH THE “BUILD NORTH” ALTERNATIVES?**

1 A. There are many issues with the Build North alternatives, including siting,
2 constructability, timing, and failure to meet expected generation over the next
3 several years. However, the main issue with the Build North alternatives from
4 a transmission planning perspective is that they fail to terminate at a point on
5 the transmission system where Public Service can take full delivery of the
6 resources at San Luis Valley. Public Service does not have either
7 transmission ownership or firm transmission service rights to get the
8 suggested level of resources to its native load customers. The lack of
9 Available Transfer Capacity (“ATC”) and transmission rights is discussed in
10 more detail in the Rebuttal Testimonies of Joe Taylor and Gerry Stellern.

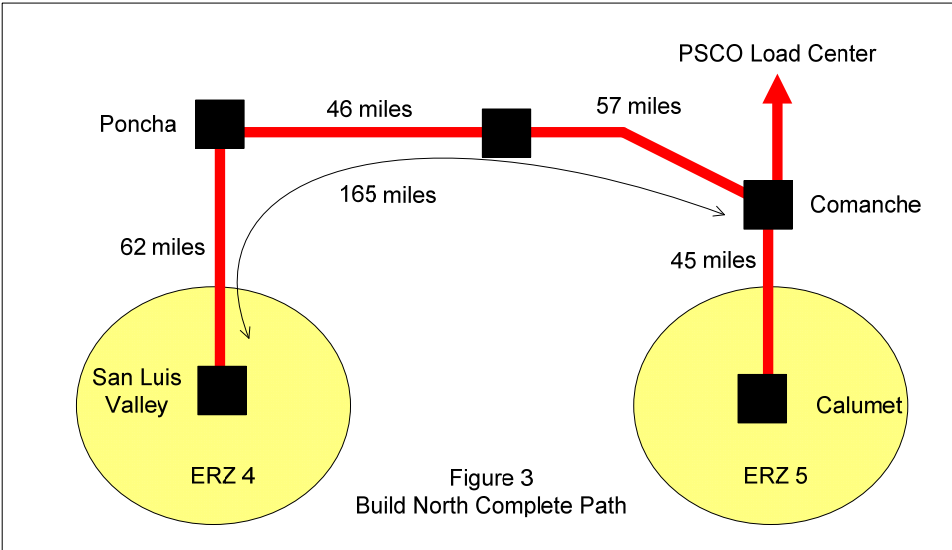
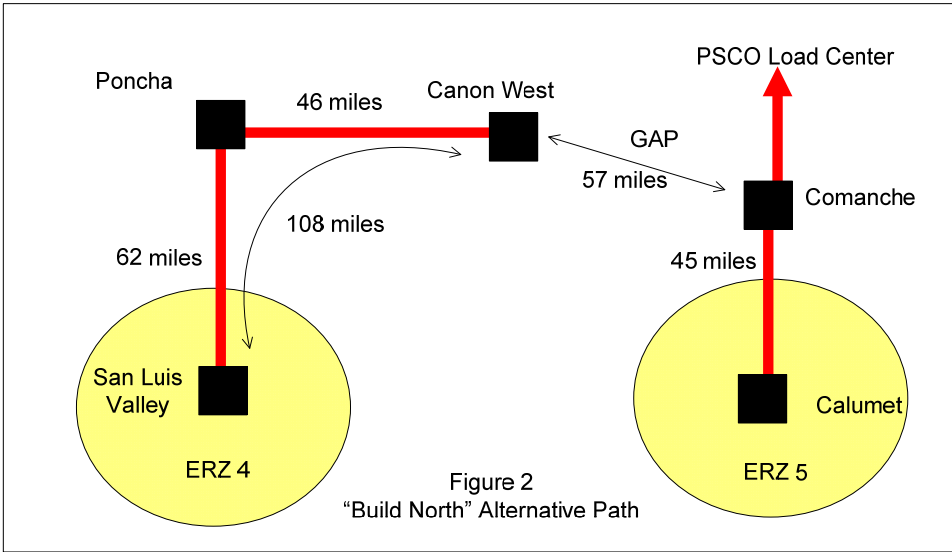
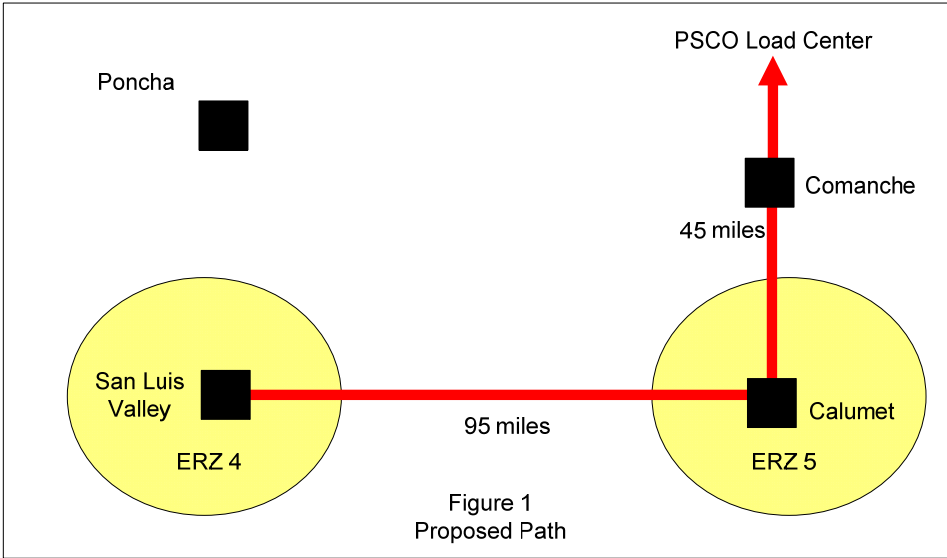
11 **Q. DID THE ALTERNATIVES PRESENTED IN THE BRUBAKER REPORT**
12 **CONSIDER THE AVAILABILITY OF FIRM TRANSMISSION SERVICE**
13 **RIGHTS FROM EITHER PONCHA OR CANON WEST SUBSTATIONS TO**
14 **THE PUBLIC SERVICE TRANSMISSION SYSTEM?**

15 A. The ATC that Public Service could use on the systems emanating from
16 Poncha and Canon West was not addressed. It appears that the alternatives
17 only evaluated the “flowability” or physical ability for the system to
18 accommodate new generation in the San Luis Valley. When asked at his
19 deposition why he did not determine whether there available transfer capacity
20 from Poncha or Canon West to the Front Range area, he stated that this “was
21 beyond the scope of [his] study and was beyond the scope of the companies’
22 study.” Exhibit KTH-1, p. 94, l. 22 – p. 95, l. 4. However, neither Public
23 Service nor Tri-State have transmission or adequate firm transmission service

1 rights to accommodate the generation on the system emanating from Poncha
2 or Canon West. Therefore, Mr. Dauphinais' proposed alternatives are
3 incomplete without a path to transmit the power from Poncha to the Front
4 Range.

5 **Q. WHAT WOULD BE REQUIRED TO MAKE THE ALTERNATIVES VIABLE?**

6 A. In order to be considered comparable to the proposed Project, Mr.
7 Dauphinais' alternatives would need to be modified to incorporate the
8 construction of additional Company-owned transmission capacity from the
9 San Luis Valley to a point of receipt that can reliably accommodate the
10 proposed generation additions. This is why all of the alternatives in the TWG-
11 1 Study Report a termination at Comanche Substation. At the Comanche
12 Substation, Public Service has two 345 kV lines and two 230 kV lines
13 available to deliver power to its customers. To develop comparable
14 alternatives, the "Build North" alternatives would have to terminate at
15 Comanche, rather than at Poncha or Canon West. If the alternatives were
16 modified in that manner, it would add at least 70 miles of transmission to the
17 alternatives presented in the Brubaker Report. The issue is illustrated in the
18 following figures. Note that the mileages from San Luis Valley to Poncha to
19 Comanche were based on the lengths of existing transmission lines in those
20 corridors.



1 Figure 1 shows the basic path for the proposed Project. The transmission
2 path from San Luis Valley to Calumet is approximately 95 miles.

3 Figure 2 shows the “Build North” approach. The figure shows that if
4 transmission were built from San Luis Valley to Canon West, there would be a
5 gap of at least 57 miles. If transmission were only built to Poncha, the gap
6 would be at least 103 miles.

7 Figure 3 shows that in order for a Build North alternative to get to Comanche,
8 it would result in 70 miles more transmission than the Companies’ proposed
9 Project.

10 **Q. FOR MR. DAUPHINAIS’ ALTERNATIVES, COULD THE COMPANIES**
11 **ACQUIRE TRANSMISSION SERVICE INSTEAD OF BUILDING NEW**
12 **TRANSMISSION BETWEEN PONCHA OR CANON WEST TO**
13 **COMANCHE?**

14 A. My understanding is that there is little, if any firm transfer capacity or ATC that
15 could be acquired on the existing lines from Poncha to Comanche. This issue
16 is addressed in more detail in the Rebuttal Testimony of Mr. Taylor. Even if
17 the capacity was available, it does not make sense to have two 230 kV lines
18 and a 115 kV line up to Poncha or Canon West, and only a single 230 kV and
19 115 kV line from that point on. It appears that the levels of generation in Mr.
20 Dauphinais’ alternatives are limited by the transmission system between
21 Poncha and the Front Range that is not owned by Public Service or Tri-State.
22 It is not prudent planning to plan new transmission that stops short of getting
23 to Public Service’s customers.

1 **Q. WHY DIDN'T YOU STUDY ANY SYSTEM ALTERNATIVES SIMILAR TO**
2 **WHAT IS SHOWN IN FIGURE 3?**

3 A. First, as I have stated in my direct testimony, Tri-State already had plans to
4 build a transmission line from San Luis Valley to Walsenburg. Second, as
5 shown in Figure 3, such an alternative would result in approximately 70 more
6 miles of transmission. Although no cost analysis has been performed, adding
7 70 miles of transmission would result in significantly higher costs than our
8 proposed Project. Also, such an alternative is much more susceptible to
9 reliability issues since the new transmission is likely to be placed in close
10 proximity to existing lines.

11 **Q. DO PUBLIC SERVICE AND TRI-STATE NEED TO SEEK FIRM**
12 **TRANSMISSION SERVICE ON THE LINES EAST OF PONCHA FOR THE**
13 **PROPOSED PROJECT?**

14 A. No. Although with the proposed Project there is the potential for inadvertent
15 power to flow on paths that do not belong to Public Service or Tri-State, this is
16 not necessarily unacceptable, but is an inherent characteristic of an
17 interconnected transmission network. If studies indicated that the Project
18 caused unacceptable conditions on transmission systems of other entities, it
19 would have to be addressed. However, studies indicate that the Project does
20 not adversely impact the systems of any neighboring entities. Public Service
21 and Tri-State perform studies in a joint, open process, and are committed to
22 working with neighboring utilities to ensure a reliable transmission system is
23 developed without adverse impact to other parties. The Rebuttal Testimonies

1 of Mr. Stellern and Mr. Taylor discuss how much contract path the Company
2 will have with the Proposed Project.

3 **Q. DO THE ALTERNATIVES PRESENTED IN THE BRUBAKER REPORT**
4 **ADDRESS ANY POTENTIAL FOR FUTURE GENERATION AND**
5 **TRANSMISSION EXPANDABILITY?**

6 A. The alternatives presented in the Brubaker Report do not allow for any
7 expansion to allow for additional generation in the Valley in the future. Mr.
8 Dauphinais indicates on page 2 of his Answer Testimony that his alternatives
9 “allow a significant amount of other possible future generation additional in
10 the San Luis Valley and Walsenburg areas....” However, since there is
11 insufficient transfer capacity east of Poncha, the alternatives presented by Mr.
12 Dauphinais do not support the generation proposed in the Public Service
13 resource plan, let alone any additional generation in the future. Even if the
14 alternatives could allow for the 500 or so MW of generation as stated in the
15 testimony and Brubaker Report, no evidence was presented to show that the
16 alternatives could be expanded to allow any additional generation in the
17 future. On page 155 (line 5 – 15, Exhibit KTH-1) of Mr. Dauphinais’
18 Deposition, he states the Trinchera Ranch objective of “building the northern
19 line first rather than the west to east line.” This statement implies that a San
20 Luis Valley to Calumet line could be required in the future to provide capacity
21 for additional generation, but Trinchera Ranch would prefer to keep a line off
22 of their property for as long as possible.

1 **Q. HOW DOES THE PROPOSED PROJECT ADDRESS ANY POTENTIAL**
2 **FOR FUTURE GENERATION AND TRANSMISSION EXPANDABILITY?**

3 A. The Proposed Project allows a minimum of 750 MW of generation to be
4 installed at San Luis Valley. Therefore, the generation could be doubled
5 beyond what is being proposed in the Public Service resource plan without
6 any new transmission. Also, our studies indicate that if the San Luis Valley
7 230/115 kV transformers were replaced, the San Luis Valley generation could
8 be increased to approximately 1000 MW, with up to 150 MW at Calumet. As
9 plans for more generation at Calumet materialize, we can address other
10 limitations, such as the Walsenburg transformer. Once the proposed Project
11 is implemented, there is more flexibility for future expansion. For example,
12 with the Project in service, existing lines north of San Luis Valley could be
13 taken out of service and be upgraded or uprated to allow additional
14 generation in the San Luis Valley. Our consideration of how the proposed
15 Project could be further developed in the future is addressed on pages 19-20
16 of my Direct Testimony.

17 **Q. IN YOUR DIRECT TESTIMONY YOU INDICATE THAT ANOTHER STEP TO**
18 **INCREASE GENERATION WOULD BE TO IMPLEMENT OPERATING**
19 **PROCEDURES INCLUDING OPENING LINES AND CURTAILING**
20 **GENERATION. DO YOU HAVE ADDITIONAL COMMENTS ABOUT**
21 **THOSE OPTIONS?**

22 A. Operating procedures can be used as a short term solution for instances
23 when transmission upgrades are delayed. Those options might be

1 considered for a temporary option, if generation is developed in advance of
2 necessary transmission. However, I would not advocate dropping generation
3 as a long-term solution.

4 **Q. ON PAGE 28 OF MR. DAUPHINAIS' ANSWER TESTIMONY, HE**
5 **EXPLAINS WHY HE DISAGREES WITH THE COMPANIES' DEFAULT**
6 **SCENARIO ASSUMPTION FOR THE BENCHMARK USED IN THE TWG-1**
7 **STUDY REPORT. HE DOES NOT AGREE THAT A TRANSMISSION LINE**
8 **FROM SAN LUIS VALLEY – WALSENBURG SHOULD HAVE BEEN**
9 **INCLUDED IN THE BENCHMARK STUDY. COULD YOU EXPLAIN WHY**
10 **THE ASSUMPTION IS VALID?**

11 A. Yes. As stated in my Direct Testimony, Tri-State was already planning for
12 this project. In April 2003, Tri-State notified the Colorado PUC of their intent
13 to build the San Luis Valley – Walsenburg 230 kV line through their filing
14 pursuant to Commission Rule 18 (now Rule 3206). Tri-State also began to
15 include the San Luis Valley – Walsenburg 230 kV line in system models for
16 transmission planning for model-years that corresponded to that project's in-
17 service date. We included the line in studies performed through the Colorado
18 Coordinated Planning Group, including SB07-100 studies and Long-Range
19 (10-year) studies. There were no transmission participants or stakeholders
20 that objected to the assumption to include that line in any of the models.
21 Other lines are included in studies that have not received a CPCN, but are
22 agreed to by the study participants. In studies it is not uncommon to model
23 lines that have not been through complete regulatory approval.

1 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN**
2 **RESPONSE TO MR. DOMINGUEZ?**

3 A. The purpose of my rebuttal with respect to the answer testimony of Mr.
4 Dominguez is to address two of the issues raised. I first address Mr.
5 Dominguez' concern that Public Service and Tri-State did not perform stability
6 studies. The second is to address what appears to be the primary point of
7 Mr. Dominguez' Answer Testimony, which is to advocate for building the San
8 Luis Valley – Calumet portion of the Project at 345 kV instead of 230 kV.

9 **Q. DO YOU AGREE THAT THE COMPANY SHOULD PERFORM STABILITY**
10 **STUDIES?**

11 A. Yes, I agree that performing stability studies would be beneficial for a project
12 like this. We did not include transient stability analysis in the studies
13 presented in TWG-1. However, at the behest of Mr. Dominguez, we have
14 recently obtained analyses that indicate the proposed project will achieve
15 acceptable transient stability performance.

16 **Q. WHAT ARE THE RECENT ANALYSES?**

17 A. First, we found that a disturbance was modeled in the WECC 2009 Annual
18 Study Program. The disturbance was run from a 2018-19 Heavy Winter
19 base case, and modeled a fault at San Luis Valley 230 kV bus and
20 subsequent loss of both of the San Luis Valley – Calumet 230 kV lines. The
21 disturbance documentation from the draft report is included as Exhibit No.
22 TWG-2.

23 **Q. DO YOU HAVE ANY OTHER ANALYSES?**

1 A. Yes. We have also had a consultant perform some transient stability
2 analyses to verify the performance of the proposed project.

3 **Q. WHAT WERE THE RESULTS OF THOSE STUDIES?**

4 A. The results indicate that the proposed Project does not have any transient
5 stability issues. All disturbances modeled with the proposed Project were
6 stable and well damped. The stability studies indicate that we have designed
7 a robust transmission system that will withstand a variety of viable
8 disturbances. The study report is included to my Rebuttal Testimony as
9 Exhibit No. TWG-3.

10 **Q. WERE ANY STABILITY STUDIES PERFORMED FOR THE**
11 **ALTERNATIVES PRESENTED IN THE BRUBAKER REPORT?**

12 A. The consultant did some cursory analyses of alternative TR1A. The
13 Executive Summary of Exhibit No. TWG-3, states that the TR1A configuration
14 option that was also studied is stable for normally cleared three-phase system
15 disturbances. However, for some disturbances near Poncha with delayed
16 clearing, there are criteria violations and poorly damped oscillations. While
17 these issues could be addressed by some reinforcements, this was not
18 pursued.

19 **Q. MR. DOMINGUEZ STATES THREE REASONS WHY THE 230 KV**
20 **PORTION OF THE PROJECT SHOULD BE BUILT AT 345 KV. THE FIRST**
21 **IS TO PROVIDE FUTURE FLEXIBILITY. COULD BUILDING THE**
22 **PROJECT AT 345 KV PROVIDE FUTURE FLEXIBILITY?**

1 A. Mr. Dominguez' reasoning is that there will be a point in the future where the
2 capability of a 345 kV line could be realized. However, he does not present
3 any valid studies indicating when that additional capacity would be used, or
4 what additional upgrades would be required to get any additional capacity.
5 Our studies evaluated constructing and operating the San Luis Valley –
6 Calumet portion at 345 kV (Alternative 5), and there was no significant
7 increase in transfer capacity. This was because the transfer capacity is
8 limited by several other regions of the transmission system. Table 11 of
9 Exhibit No. TWG-1 shows that, for both 230 kV and 345 kV designs, at
10 generation levels of 1400 MW to 1600 MW contingency issues begin to
11 appear west of Poncha, Colorado Springs, and south Denver. These issues
12 would need to be mitigated prior to realizing any additional transfer capacity
13 that 345 kV might provide. Public Service does construct projects that are
14 capable of operating at higher voltage where it is apparent that operating at
15 345 kV will result in instant tangible increases in capabilities. However, our
16 studies do not provide the evidence that it is worth the additional expenditure
17 for this project.

18 **Q. DO YOU AGREE THAT WITH MR. DOMINGUEZ' COMMENT THAT THIS**
19 **PROJECT PRESENTS AN OPPORTUNITY TO APPLY THE "LESSONS**
20 **LEARNED" FROM THE SAME MISTAKES OF THE COMANCHE-DANIELS**
21 **PARK 345KV PROJECT (DOCKET NO. 05A-072E) AND THE PAWNEE-**
22 **SMOKY HILL PROJECT (DOCKET NO. 07A-421E)?**

1 A. No. The Commission granted CPCNs for both projects based on Company
2 recommendations. In both instances, the Company presented reasonable
3 projects with prudent design parameters. The Commission granted CPCNs
4 for both projects, without any conditions related to the conductor parameters
5 referred to by Mr. Dominguez.

6 **Q. MR. DOMINGUEZ' ANSWER TESTIMONY REFERENCES A 2041 CASE.**
7 **HOW WAS THE 2041 HEAVY SUMMER CASE USED BY THE COLORADO**
8 **LONG RANGE TRANSMISSION PLANNING GROUP OF CCPG?**

9 A. The answer testimony of Mr. Dominguez seems to imply that the Long Range
10 Work Group of CCPG participated in the development of his 2041 case and
11 studies. In fact, CCPG did not have any participation in the base case, or
12 studies prepared by Mr. Dominguez. Several members indicated an interest
13 in participating in such an endeavor, but the offer was not accepted by Mr.
14 Dominguez. The 2041 case that Mr. Dominguez references is just one of
15 hundreds of potential future scenarios. The studies performed by Mr.
16 Dominguez have not been through any joint review or open process, as is
17 common with other CCPG transmission studies.

18 **Q. DO YOU HAVE ANY CONCERNS WITH MR. DOMINGUEZ'**
19 **CALCULATIONS FOR COST SAVINGS BASED ON SYSTEM LOSSES?**

20 A. Yes. Mr. Dominguez uses a very simplistic analysis that seems to indicate
21 that a 345 kV line will result in millions of dollars a year in cost savings. While
22 I do agree that a 345 kV transmission line will have lower losses than a 230
23 kV transmission line, I do not agree with the assumptions used in the

1 analysis, and believe that any actual savings would be significantly lower. I
2 have not personally performed any cost analysis, but there do appear to be
3 some obvious problems with Mr. Dominguez's calculations. In general, my
4 concerns are as follows:

5 1. The loss difference was based on the difference in the total losses
6 of two powerflow (balancing) areas under maximum peak loading
7 conditions. The difference in the two cases is 7.4 MW. What
8 should be used is the losses associated with only the San Luis
9 Valley – Calumet transmission lines. Based on pages 1 and 2 of
10 Exhibit No. IGD-6, the loss difference between the 345 kV
11 alternative and the 230 kV alternative is 4.8 MW.

12 2. Mr. Dominguez calculation assumes a capacity factor of 41.67%
13 (10/24 hrs). A more realistic blended CSP/PV capacity factor would
14 be more on the order of 30-35%.

15 3. The 7.4 MW loss difference in Mr. Dominguez' calculation is
16 based on the assumption that 1800 MW of new generation is added
17 to the system: 800 MW at San Luis Valley and 1000 MW at
18 Calumet. Based on the current resource plan, Public Service
19 intends to install approximately 350 MW of generation in the ERZ 4
20 (San Luis Valley) and approximately 200 MW in ERZ 5. Therefore,
21 for the first few years at least, loss calculations should be based on
22 installing approximately 350 MW in the San Luis Valley, instead of
23 800.

1 4. \$180/MW-hr is probably too high of a cost for a combination of PV
2 and CSP in the San Luis Valley.

3 5. I do not agree that there should be a 16% adder based on a
4 “reserve requirement”.

5 **Q. WOULD PRE-BUILDING THE SAN LUIS-CALUMET LINE AT 345KV HELP**
6 **THE PERMITTING PROCESS AS ARGUED BY MR. DOMINGUEZ?**

7 A. Pre-building the line at 345 kV at this point would delay the project. This is
8 addressed in the rebuttal testimony of Mr. Thompson.

9 **Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

10 A. Yes.